

## Message Text

SECRET

PAGE 01 IAEA V 00927 051735Z

42

ACTION ACDA-10

INFO OCT-01 SS-14 ISO-00 EUR-08 OES-02 IO-03 SSO-00 NSC-05

NSCE-00 L-01 INRE-00 ACDE-00 PM-03 SP-02 INR-05

CIAE-00 DODE-00 /054 W

----- 067333

O 051655Z FEB 76

FM USMISSION IAEA VIENNA

TO SECSTATE WASHDC IMMEDIATE 7032

INFO AMEMBASSY OTTAWA IMMEDIATE

USERDA GERMANTOWN IMMEDIATE

S E C R E T IAEA VIENNA 0927

LIMDIS

E.O. 11652: GDS

TAGS: PARM, TECH, CA, IAEA

SUBJECT: US-CANADIAN DISCUSSIONS CONCERNING SAFEGUARDS

REF: STATE 027492

1. RE PARAS 3 AND 4 REFTTEL, NEITHER NPT EXPORTERS (ZANGGER) GROUP MEMORANDA NOR IAEA DOCUMENT INFCIRC/209 CALL FOR SAFEGUARDS ON HEAVY WATER OR, IN FACT, ON ANY FACILITIES, EQUIPMENT OR OTHER NON-NUCLEAR MATERIAL. PROCEDURES CALL FOR GOVERNMENT WISHING TO SUPPLY TRIGGER LIST ITEMS (SUCH AS HEAVY WATER IN EXCESS OF PRESCRIBED QUANTITY) FOR PEACEFUL PURPOSES TO NNWS NOT PARTY TO NPT TO (A) SPECIFY TO RECIPIENT STATE, AS CONDITION OF SUPPLY, THAT THE SOURCE OR SPECIAL FISSIONABLE MATERIAL PRODUCED, PROCESSED OR USED IN THE FACILITY FOR WHICH THE ITEM IS SUPPLIED SHALL NOT BE DIVERTED TO NUCLEAR WEAPONS OR OTHER NUCLEAR EXPLOSIVE DEVICES AND (B) SATISFY ITSELF THAT SAFEGUARDS TO THAT

SECRET

SECRET

PAGE 02 IAEA V 00927 051735Z

END WILL BE APPLIED TO SOURCE OR SPECIAL

FISSIONABLE MATERIAL IN QUESTION.

2. THUS, STATEMENT IN PARA 4 REFTEL THAT  
"ZANGGER LIST REQUIRES SAFEGUARDS ON HEAVY  
WATER" IS INCORRECT.

3. IMPLICATION OF PARAS 3 AND 4 REFTEL THAT  
SUPPLIERS GUIDELINES REQUIRE HEAVY WATER  
PLANTS AND HEAVY WATER TO BE SAFEGUARDED BY  
IAEA COMES AS NEWS TO MISSION. WE HAD ASSUMED  
THAT USE OF PHRASES IN GUIDELINES, SUCH AS  
"COVERED BY IAEA SAFEGUARDS" AND "APPLY  
AGENCY SAFEGUARDS WITH RESPECT TO...FACILITIES"  
WERE SHORTHAND MEANS OF REFERRING TO SAFEGUARDS  
ON SOURCE OF SPECIAL FISSIONABLE MATERIAL USED,  
PROCESSED OR PRODUCED IN OR BY MEANS OF SUPPLIED  
FACILITIES, EQUIPMENT, MATERIALS, FACILITIES  
BUILT USING SUPPLIED TECHNOLOGY, ETC.

4. WE CAN CONFIRM WITHOUT RESERVATION THAT  
IAEA IS NOT RPT NOT IN POSITION CURRENTLY TO  
SAFEGUARDS HEAVY WATER PLANT OR "KEEP CAREFUL  
TRACK OF HEAVY WATER PRODUCED" IN E.G. PLANT  
SUPPLIED BY STATE SUBSCRIBING TO GUIDELINES TO  
NNWS NOT PARTY TO NPT. IN ABSENCE  
DIFFERENTIATION IN GUIDELINES BETWEEN NNWS'S PARTY  
TO NPT AND OTHERS, WE ARE IN DARK CONCERNING  
INTENTION OF GUIDELINES (OR NECESSITY) FOR SPECIAL  
ATTENTION BY IAEA TO HEAVY WATER OR PLANTS IN  
SITUATION WHERE ALL PEACEFUL NUCLEAR ACTIVITIES MUST  
BE DECLARED AND NUCLEAR MATERIAL THEREIN SUBJECT  
TO SAFEGUARDS, AS IN NPT SAFEGUARDS AGREEMENTS.

5. MISSION HAS BEEN ASKED BY DIR GEN EKLUND  
WHETHER IAEA IS TO BE INFORMED OF GUIDELINES AND  
WE HAVE TOLD HIM THAT WE KNOW OF NO PLANS TO DO SO.  
WE HAVE LEARNED, HOWEVER, THAT AT LEAST TWO  
SENIOR MEMBERS IAEA SECRETARIAT HAD OBTAINED  
COPIES, FROM UNREVEALED SOURCES, INDEPENDENTLY  
OF EACH OTHER. NO REFERENCE HAS BEEN MADE BY  
SECRET

SECRET

PAGE 03 IAEA V 00927 051735Z

EKLUND OR TWO OTHERS OF ANY ADDITIONAL RESPONSIBILITY OF IAEA FOR HEAVY WATER OR HEAVY WATER PLANTS ARISING FROM GUIDELINES SO WE ASSUME THAT SECRETARIAT WILL BE UNPREPARED, TO SAY LEAST, IF AND WHEN THEY ARE PRESENTED WITH REQUEST TO NEGOTIATE SPECIFIC AGREEMENT REFLECTING VIEWS OF PARAS 3 AND 4 REFTEL.

6. MISSION URGENTLY REQUESTS CLARIFICATION OF  
INTENTION OF GUIDELINES RE IAEA RESPONSIBILITIES  
FORESEEN IN CONNECTION WITH HEAVY WATER AND  
HEAVY WATER PLANTS, EQUIPMENT AND TECHNOLOGY AND  
GUIDANCE RE ALERTING SECRETARIAT IF SPECIAL IAEA  
RESPONSIBILITIES FORESEEN THAT CONNECTION.LABOWITZ

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## Message Attributes

**Automatic Decaptioning:** Z  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** RESEARCH, NPT, HYDROELECTRIC POWER PLANTS, NUCLEAR COOPERATION PROGRAMS, SCIENTIFIC VISITS, NUCLEAR SAFEGUARDS  
**Control Number:** n/a  
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**Draft Date:** 05 FEB 1976  
**Decaption Date:** 28 MAY 2004  
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**Disposition Approved on Date:**  
**Disposition Authority:** BoyleJA  
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**Disposition Reason:**  
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